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A1. 2020 OBMP Update -- Listening Session #1 Memorandum

A2. 2020 OBMP Update -- Listening Session #2 Memorandum

A2. 2020 OBMP Update -- Listening Session #3 Memorandum

To: Chino Basin Watermaster Stakeholders **From:** Watermaster 2020 OBMP Update Team

Subject: 2020 OBMP Update -- Listening Session #1 Memorandum

Date: February 5, 2019

The objectives of this memorandum are to summarize the information provided by the stakeholders during Listening Session #1 and provide information that will assist the stakeholders in reviewing the work products of Listening Session #1 and preparing for Listening Session #2.

Background

During 1998-2000, the Chino Basin Watermaster (Watermaster) conducted a process to develop the Chino Basin Optimum Basin Management Program (OBMP). The OBMP was developed in a collaborative public process that identified the needs and wants of all stakeholders; described the physical state of the groundwater basin; developed a set of management goals; identified impediments to those goals; described a series of actions that could be taken to remove those impediments and achieve the management goals; developed and executed agreements to implement the OBMP; and certified a programmatic Environmental Impact Report (PEIR) pursuant to CEQA.

By 2019, many of the projects and management programs envisioned in the 2000 OBMP have been implemented, while some have not. The understanding of the hydrology and hydrogeology of the Chino Basin has improved since 2000, and new water-management issues have been identified that necessitate that the plan be adapted to protect the collective interests of the Chino Basin parties and their water supply reliability. For these reasons, the Watermaster parties are updating the 2000 OBMP (2020 OBMP Update) to set the framework for the next 20 to 30 years of basin-management activities.

The 2020 OBMP Update will be conducted using a collaborative process like that employed for the development of the 2000 OBMP. A description of the development of the 2000 OBMP and the rationale for and process to prepare the 2020 OBMP Update is included in a white paper prepared for the Chino Basin stakeholders: White Paper – 2020 Update to Chino Basin Optimum Basin Management Program (OBMP White Paper). The OBMP White Paper, and all documents relevant to the 2020 OBMP Update, are available on the Watermaster's ftp site.¹

A series of eight public listening sessions are being held by the Watermaster throughout 2019 to support the 2020 OBMP Update. The purpose of the listening sessions is to obtain information and feedback from the parties and other Chino Basin stakeholders to define the collective goals of the parties, the impediments to achieving the goals, the management actions required to remove the impediments, and an implementation plan for the management actions. Watermaster staff will provide key information prior to and during each listening session to help the parties and other stakeholders provide their input on each topic discussed. The objective is for the ideas and opinions of every stakeholder to be heard. Participation in the listening sessions is critical to the development of the 2020 OBMP Update. Watermaster held Listening Session #1 on January 15, 2019.

Summary of Listening Session #1

Listening Session #1 was a four-hour workshop broken down into three main agenda topics:

¹ https://cbwm.syncedtool.com/shares/folder/9abb162877b999/?folder_id=670

- History of the 2000 OBMP
- Rationale for the 2020 OBMP Update Drivers, Trends, and Implications (Breakout Session)
- Rationale for the 2020 OBMP Update Issues, Needs, and Wants (Group Participation Session)

Prior to Listening Session #1 the following materials were distributed:

- Meeting agenda
- The OBMP White Paper
- An explanation of the assignment to prepare for Listening Session #1

These materials and a copy of the presentation given during Listening Session #1 are available on the Watermaster's ftp site.

History of the 2000 OBMP

The history of the 2000 OBMP and its implementation was provided by Watermaster staff and its legal, engineering, and environmental consultants. The presentation provided detail on why the OBMP was created; the process to develop it and the associated implementation agreements and environmental review documents; the OBMP Program Elements; and the progress and accomplishments in implementing each of the OBMP Program Elements, including a discussion on what was not accomplished.

Rationale for the 2020 OBMP Update – Drivers, Trends, and Implications

As described in the OBMP White Paper, the strategic drivers and trends that shaped the OBMP in the late 1990s have since changed. Exhibit 1 in the OBMP White Paper was a first attempt to summarize the current drivers and trends shaping water management, and their basin management implications for the Chino Basin parties. "Drivers" are external forces that cause changes in the Chino Basin water space. Grouped under each driver are expected trends that emanate from that driver. The relationship of the drivers/trends to the management implications are shown by arcs that connect trends to implications.

A breakout session was held to obtain input on the proposed drivers, trends and implications in Exhibit 1. The listening session attendees were divided into four groups to discuss changes and additions to the drivers, trends and implications. Each group documented its discussion and one member of each group reported out a summary of the group discussion to all attendees. The input provided by each breakout group was used to revise Exhibit 1 (attached to this memorandum). The following are the revised implications for Basin management that form a rationale for the 2020 OBMP Update:

- Reduced recycled water availability and increased cost
- Reduced imported water availability and increased cost
- Inability to pump groundwater with existing infrastructure
- Imported water quality degradation
- Chino Basin water quality degradation
- Increased cost of groundwater use
- Reductions in Chino Basin Safe Yield
- Recycled water quality degradation
- Increased cost of Basin Plan compliance

The final version of Exhibit 1 will be included as a final deliverable of the 2020 OBMP Update. Additional comments on Exhibit 1 can be submitted in writing to Edgar Tellez-Foster (etellezfoster@cbwm.org).

Rationale for the 2020 OBMP Update – Issues, Needs, and Wants

As described in the OBMP White Paper, the issues, needs and wants of the parties will form the basis of the management goals of the 2020 OBMP Update and inform the identification of impediments to the

goals and action items to remove the impediments. A full group participation session was led by Watermaster staff to obtain feedback from the listening session attendees on their individual issues, needs and wants related to basin management. The listening session attendees articulated the issues, needs, and wants of their associated party in writing and then verbally shared with the full group. The feedback provided by the attendees was transcribed by Watermaster staff and then the needs and wants were organized into similar classes of issues. The classes of issues identified were effectively the same as the implications for basin management defined in Exhibit 1. Table 1 is a summary of the needs and wants of the parties, organized by the basin management issues. Attribution by party was assigned to each need and want.

Next Steps

The next steps in the process to develop the 2020 OBMP Update are:

- 1. Finalize the descriptions of issues, needs, and wants for basin management in Table 1.
- 2. Describe the goals for the 2020 OBMP Update, and impediments to achieving the goals.

OBMP Goals and Impediments

For the 2000 OBMP, the Chino Basin stakeholders established four management goals for the OBMP that addressed the issues, needs, and wants of the parties:

Enhance Basin Water Supplies. The intent of the goal was to increase the volumes and variety of available water supplies. This goal applied not only to local groundwater, but also to all sources of water available to the parties (*e.g.*, recycled, imported).

Protect and Enhance Water Quality. The intent of the goal was to ensure the protection of the long-term beneficial uses of the groundwater basin.

Enhance Management of the Basin. The intent of the goal was to encourage stable, creative, sustainable and fair water resources management for broad mutual benefit to all stakeholders and avoidance of undesirable results.

Equitably Finance the OBMP. The intent of the goal was to identify and use efficient and equitable methods to fund OBMP implementation.

While these general goals are as valid today as they were in 2000, it was apparent from the discussions of issues, needs, and wants at Listening Session #1 that the impediments to achieving the goals have changed and that the stakeholders have more focused goals for basin management. The focus of the next two listening sessions will be to identify the issues/needs/wants that are common to most stakeholders and to define focused goal statements and the impediments to achieving the goals. Listed below are four example goals, based on common issues/needs/wants, for the 2020 OBMP Update. Below each goal are some examples of the impediments to achieving the goals, and actions to remove the impediments. The impediments listed are not exhaustive.

Goal #1: Be able to rely on local supplies to meet potable demands for a [6, 12, 18, 24-month] period in the event of a [short-term, long-term] outage of imported water supply.

Impediments to achieving the goal:

- The current capacity to rely on groundwater during these periods is constrained by insufficient pumping capacity, insufficient conveyance, poor quality, and subsidence.
- Exercising storage in the Chino Basin as a way of enhancing local water-supply reliability can cause undesirable results such as subsidence and loss of yield.

Actions to remove impediments and achieve the goal:

- Develop a Storage Management Plan (SMP) to define how to utilize storage without causing undesirable results.
- Build the production, conveyance and treatment facilities necessary to meet demands and operate in accordance with the SMP.

Goal #2: Avoid shutdown of groundwater production facilities due to existing or potential new water-quality regulations.

Impediment to achieving the goal: Insufficient treatment and brine disposal capacity.

Action to remove impediment and achieve the goal: Build conveyance and regional treatment facilities (with ability to expand, if necessary) to treat current and potential future contaminants of concern.

Goal #3: Optimize the use of unused storage space in the Basin by implementing storage and recovery programs.

Impediment to achieving the goal: Exercising storage in the Chino Basin can cause undesirable results such as subsidence and loss of yield.

Action to remove impediment and achieve the goal: Develop a Storage Management Plan (SMP) to define how to utilize storage without causing undesirable results.

Goal #4: Fund [X%] of the implementation of the OBMP Update with supplemental resources, such as grants, low-interest loans, or outside funding partners.

Impediment to achieving the goal: Competition for future grant funding will be fierce; success in obtaining grant funding is uncertain.

Recommended Preparation for Listening Session #2

- Review the Issues, Needs, and Wants matrix in Table 1. Ensure that the feedback you reported at
 Listening Session #1 was accurately captured. Come to Listening Session #2 prepared to provide
 your feedback and add your party's attribution to the needs or wants identified by others, if you
 deem appropriate. The intent is to finalize Table 1 and use it to identify the specific concerns
 shared by most stakeholders. These common concerns will serve as that starting point for defining
 goals for the 2020 OBMP Update.
- 2. Based on your review of this memo and Table 1, come prepared to suggest and formulate goals for the 2020 OBMP Update and the impediments to achieving those goals.

To: Chino Basin Watermaster Stakeholders **From:** Watermaster 2020 OBMP Update Team

Subject: 2020 OBMP Update -- Listening Session #2 Memorandum

Date: March 14, 2019

The objectives of this memorandum are to summarize the information provided by the stakeholders during Listening Session #2 and provide information that will assist the stakeholders in reviewing the work products of Listening Session #2 and preparing for Listening Session #3.

Background

During 1998-2000, the Chino Basin Watermaster (Watermaster) conducted a process to develop the Chino Basin Optimum Basin Management Program (OBMP). The OBMP was developed in a collaborative public process that identified the needs and wants of all stakeholders; described the physical state of the groundwater basin; developed a set of management goals; identified impediments to those goals; described a series of actions that could be taken to remove those impediments and achieve the management goals; developed and executed agreements to implement the OBMP; and certified a programmatic Environmental Impact Report (PEIR) pursuant to CEQA.

By 2019, many of the projects and management programs envisioned in the 2000 OBMP have been implemented, while some have not. The understanding of the hydrology and hydrogeology of the Chino Basin has improved since 2000, and new water-management issues have been identified that necessitate that the OBMP be updated to protect the collective interests of the Chino Basin stakeholders and their water supply reliability. For these reasons, the Watermaster parties are updating the 2000 OBMP (2020 OBMP Update) to set the framework for the next 20 to 30 years of basin-management activities.

The 2020 OBMP Update is being conducted using a collaborative process like that employed for the development of the 2000 OBMP. A description of the development of the 2000 OBMP and the rationale for and process to prepare the 2020 OBMP Update is included in a white paper prepared for the Chino Basin stakeholders: White Paper – 2020 Update to Chino Basin Optimum Basin Management Program (OBMP White Paper). The OBMP White Paper, and all documents relevant to the 2020 OBMP Update, are available on the Watermaster's ftp site.¹

A series of public listening sessions are being held by the Watermaster throughout 2019 to support the 2020 OBMP Update. The purpose of the listening sessions is to obtain information, ideas, and feedback from the Chino Basin stakeholders to define their collective goals, the impediments to achieving the goals, the management actions required to remove the impediments, and an implementation plan for the management actions. Watermaster staff is providing key information prior to and during each listening session to enable the stakeholders to provide their input on each topic discussed. The objective is for the ideas and opinions of every stakeholder to be heard. Participation in the listening sessions is critical to the development of the 2020 OBMP Update.

Watermaster held Listening Session #2 on February 12, 2019. Prior to Listening Session #2, the *Listening Session #1 Memorandum* was distributed which summarized: the feedback received during Listening Session #1, how the feedback will be used for 2020 OBMP Update, and the recommended preparation for Listening Session #2.

¹ https://cbwm.syncedtool.com/shares/folder/9abb162877b999/?folder_id=670

Summary of Listening Session #2

Listening Session #2 was a three-hour workshop broken down into two main agenda topics:

- Update and refinement of the issues, needs, and wants of the Chino Basin stakeholders (individual breakout activity)
- Development of draft goals for the 2020 OBMP Update (group breakout session)

Update and refinement of the Issues, Needs, and Wants of the Chino Basin Stakeholders

As described in the OBMP White Paper, the issues, needs and wants of the stakeholders form the basis of the management goals of the 2020 OBMP Update and inform the identification of impediments to the goals and action items to remove the impediments. The issues, needs and wants were first discussed in Listening Session #1: the listening session attendees articulated the issues, needs, and wants of their associated party in writing and then verbally shared with the full group. Following Listening Session #1, the 167 individual issues, needs and wants provided by the attendees were transcribed by Watermaster staff and then combined into a list of 55 unique needs and wants. The needs and wants were then reviewed and categorized into nine classes of basin management issues:

- Reductions in Chino Basin Safe Yield
- Inability to pump groundwater with existing infrastructure
- Increased cost of groundwater use
- Chino Basin water quality degradation
- Recycled water quality degradation
- Increased cost of Basin Plan compliance
- Reduced recycled water availability and increased cost
- Reduced imported water availability and increased cost
- Other

A draft matrix was then developed to show attribution of the needs and wants by party/stakeholder. This matrix was circulated for review, editing, and comment as part of the *Listening Session #1 Memorandum*.

The OBMP Update Team gave a presentation to explain the process to develop the draft matrix and explained that the next step is to identify the needs and wants that are common to most stakeholders. These common needs and wants will serve as the starting point for defining goals for the 2020 OBMP Update. Following the presentation, the participants at Listening Session #2 were asked to circulate the room to review poster-sized versions of the matrix to: (1) confirm that attribution for their party's needs and wants were appropriately assigned, (2) revise the needs and want statements as needed to accurately describe their needs and wants, and (3) add their party's attribution to the needs and wants identified by others. Members participating by phone were asked to email their comments and input.

Table 1 (attached) is the revised matrix of the issues, needs and wants of the Chino Basin Stakeholders, inclusive of all feedback provided by stakeholders prior to, during, and following Listening Session #2. Additional edits to the matrix can be submitted via email to Edgar Tellez-Foster (etellezfoster@cbwm.org).

Discussion of Goals for the 2020 OBMP Update

The OBMP Update Team provided an overview of the goals of the 2000 OBMP, which were:

- 1. Enhance Basin Water Supplies
- 2. Protect and Enhance Water Quality
- 3. Enhance Management of the Basin

4. Equitably Finance the OBMP

These goals were based on the then-current issues, needs and wants of the Chino Basin stakeholders and included associated activities that would be needed to achieve the goals. Using a similar transparent process as is being employed now for the 2020 OMPU Update, the stakeholders defined the impediments to the goals and activities and the specific actions required to remove the impediments and achieve the goals. The actions were formed into the 2000 OBMP implementation plan.

During Listening Session #2, a group breakout session was held to obtain input on defining goals for the 2020 OBMP Update based on the issues, needs, and wants of the stakeholders. The meeting attendees were divided into six groups. Each group was assigned to one or multiple of the nine "basin management issues" and their associated needs and wants. Each group was asked to:

- 1. Identify the needs and wants that are common to most stakeholders.
- 2. Define one or more goals or activities for the 2020 OBMP Update to address the most common needs and wants.

Following the group breakout session, one member from each group reported on the group's discussions and ideas for goals and activities. Table 2 (attached) lists the stakeholder input presented by the breakout groups for goals and activities, categorized by basin management issues.

Proposed Goals for the 2020 OBMP Update

The feedback and input provided by the stakeholders during Listening Session #2 was used by The OBMP Update Team to develop proposed goals and their associated activities for the 2020 OBMP Update for review and discussion at Listening Session #3. The process followed to develop the proposed goals and activities included:

- An assessment of alignment of the stakeholder input in Tables 1 and 2 with the goals of the 2000 OBMP.
- An assessment of alignment of the basin management goals and activities in Table 2 with the needs and wants in Table 1.

The stakeholder input shown in Tables 1 and 2 indicates that the 2000 OBMP goals are still relevant today. To illustrate, Tables 1 and 2 each contain a column entitled "Alignment with 2000 OBMP Goal(s)." In both tables, the column indicates which of the four goals from the 2000 OBMP is in alignment with each line item of input provided, if applicable. Every need and want listed in Table 1 can be addressed through activities that are consistent with the 2000 OBMP goals. And, every activity described in Table 2 is in alignment with one or more of the 2000 OBMP goals. For this reason, we recommend that the goals for the 2020 OBMP Update are the same as the goals for the 2000 OBMP. While we propose that the goals for the 2020 OBMP Update are unchanged, the activities and implementation plan defined in 2000 need to be refined for the 2020 OBMP Update.

Our assessment of the stakeholder input for basin management goals and activities in Table 2 indicates that most of the issues, needs and wants described in Table 1 would be addressed by the activities. To illustrate, a column entitled "Addressed by Activities in Table 2" was added to Table 1. This column indicates which of the 17 activities listed in Table 2 have the potential to address each need and want. There are seven needs and wants in Table 1 that may not be addressed by the activities in Table 2 – additional activities may need to be considered to address these needs.

Based on our assessment, we propose the following set of goals and associated activities for the 2020 OBMP Update. For each goal, the following information is described: a statement of intent (relevant to

2000 and 2020), what has been accomplished to achieve the goal during the last 19 years of OBMP implementation, and a list of the proposed new or modified activities for to achieve the goals. The list of activities is based on the input in Table 2 (the number in parentheses following the activity description matches with the identification number shown in the first column the stakeholder input in Table 2).

Goal No. 1 - Enhance Basin Water Supplies. The intent of this goal is to increase available water supplies for all the stakeholders that rely on the Chino Basin and to improve supply reliability. This goal applies to Chino Basin groundwater, to other sources of water available to the OBMP stakeholders, and to the optimized use of Chino Basin storage to regulate the variability of the available water supplies and improve supply reliability.

Since the implementation of the 2000 OBMP, Watermaster and the OBMP stakeholders have completed or are currently implementing the following activities that enhance basin water supplies:

- constructed recharge projects to offset the stormwater recharge lost due to channel lining, increase Safe Yield, and ensure that there will be enough supplemental water recharge capacity to satisfy replenishment obligations;
- expanded the recharge and direct reuse of recycled water;
- constructed the Chino Basin desalters to recover contaminated groundwater in the southern part
 of the basin and to maintain the Safe Yield that would have otherwise been reduced due to the
 land use transition from agricultural to urban uses;
- recalculated the Safe Yield for the period 2011 through 2020; and
- started the process to recalculate the Safe Yield for 2021 through 2030.

The proposed new or modified activities to enhance basin water supplies to address the issues, needs and wants identified by the stakeholders in Listening Sessions 1 and 2 are based on the input in Table 2 and include:

- Construct new recharge facilities to increase the capacity for stormwater and recycled water recharge and provide recharge capacity in areas of the basin necessary to ensure long-term balance of recharge and discharge (1, 4 and 9).
- Develop and implement storage-and-recovery programs to increase water supply reliability, increase Safe Yield, and improve water quality (1, 2 and 3).
- Develop and implement regional conveyance and treatment programs to enable all stakeholders to exercise their pumping rights and minimize land subsidence (7, 12 and 13).
- Maximize the reuse of recycled water produced by IEUA and others (10 and 11).

Goal No. 2 - Protect and Enhance Water Quality. The intent of this goal is to ensure the protection of the long-term beneficial uses of Chino Basin groundwater.

Since the implementation of the 2000 OBMP, Watermaster and the OBMP stakeholders have completed or are currently implementing the following activities to protect and enhance water quality:

- initiated a comprehensive basin-wide water-quality monitoring program;
- collaborated with the Regional Board in its efforts to facilitate the cleanup of groundwater contamination in the basin;
- developed an innovative salt and nutrient management plan to enable the use of recycled water that reduced treatment requirements without adversely impacting beneficial uses;
- constructed and operated the Chino Basin desalters to recover high-TDS and high-nitrate groundwater in the southern part of the basin and put it to beneficial use;

- identified opportunities to use the Chino Basin desalters to assist in the remediation of the Chino Airport and South Archibald plumes; and
- constructed new recharge facilities to enhance the recharge of high-quality storm and imported waters.

The proposed new or modified activities to protect and enhance water quality to address the issues, needs and wants identified by the stakeholders in Listening Sessions 1 and 2 are based on the input in Table 2 and include:

- Develop a water-quality management plan to address current and future water-quality issues and ensure the protection of beneficial uses, now and into the future (5).
- Develop strategic regulatory-compliance solutions that achieve multiple benefits in managing water quality (6).

Goal No. 3 - Enhance Management of the Basin. The intent of this goal is to encourage stable, creative, sustainable and fair water-resources management for broad mutual benefit to all stakeholders and avoid undesirable results.

Since the implementation of the 2000 OBMP, Watermaster and the OBMP stakeholders have completed or are currently implementing the following activities to enhance management of the basin:

- initiated a comprehensive basin-wide monitoring program for groundwater levels, recharge and land subsidence;
- developed a subsidence management plan to minimize or abate the occurrence of land subsidence and ground fissuring;
- implemented the OBMP storage management plan and more recently initiated the process to update it;
- developed methods to estimate storage losses;
- entered into the Dry-Year Yield program with Metropolitan; and
- became eligible for a \$207 million grant to develop and implement a storage and recovery program.

The proposed new or modified activities to enhance management of the basin to address the issues, needs and wants identified by the stakeholders in Listening Sessions 1 and 2 are based on the input in Table 2 and include:

- Develop and implement storage-and-recovery programs that increase Safe Yield, improve water quality, and provide increased water supply reliability (1, 2, 3).
- Optimize the use of all sources of water supply by developing the ability to move water across the basin and between stakeholders (8 and 12).

Goal No. 4 - Equitably Finance the OBMP. The intent of this goal is to identify and use efficient and equitable methods to fund OBMP implementation.

Since 2000, Watermaster and the OBMP stakeholders have completed or are currently implementing the following activities to equitably finance the OBMP:

 completed the Peace Agreement, Peace II Agreement, and other agreements to provide incentives and funding plans to construct and operate the Chino Basin desalters and recharge improvements;

- entered into an agreement with Metropolitan for a Dry-Year Yield Program to store imported water and provided funding for the construction of new wells and wellhead treatment to produce degraded water when Metropolitan made a call for the water in storage; and
- obtained low-interest loans and grants to construct groundwater treatment, recycled water treatment, conveyance, and recharge facilities to enable the cost-efficient implementation of the OBMP.

The proposed new or modified activities to equitably finance the OBMP to address the issues, needs and wants identified by the stakeholders in Listening Sessions 1 and 2 are based on the input in Table 2 and include:

- Develop an equitable distribution of costs/benefits of the OBMP Update and include in the OBMP update agreements (14).
- Develop regional partnerships to implement the OBMP Update and reduce costs and include in OBMP Update agreement (16).
- Continue to identify and pursue low-interest loans and grants to support the implementation of the OBMP Update. An example of such an effort is the Chino Basin Project (15).

Next Steps

The next steps in the process to develop the 2020 OBMP Update are:

- 1. Obtain feedback on the proposal that the goals of the 2020 OBMP Update are the same goals defined in the 2000 OBMP but that continued progress toward these goals requires consideration of new or modified activities in an updated OBMP implementation plan.
- 2. For each goal, obtain feedback on the proposed list of activities for consideration in the development of the 2020 OBMP Update implementation plan.
- 3. Identify and describe the impediments to implementing the activities and achieving the goals.
- 4. Develop an initial set of actions to remove the impediments, including reconnaissance-level cost estimates, for consideration by the stakeholders.

Recommended Preparation for Listening Session #3

- Review Table 1 and confirm that the feedback you provided at Listening Session #2 was accurately captured in the issues, needs and wants matrix. Please send any edits to Edgar Tellez-Foster (etellezfoster@cbwm.org).
- 2. Review the assessments of the nexus of the 2000 OBMP Goals with the needs and wants and activities in Tables 1 and 2; and the nexus of the activities in Table 2 to the needs and wants in Table 1. Be prepared to provide feedback (e.g. do the activities in Table 2 address all of the needs and wants? Are there any activities that could be added to the activities in Table 2?).
- 3. Review the proposed goal statements and associated new/modified activities for the 2020 OBMP Update. Be prepared to provide your feedback on these goals and activities. The intent is to (i) finalize the goals and (ii) have a complete list of potential new or modified activities for consideration as part the 2020 OBMP Update implementation plan.
- 4. Be prepared to identify impediments to implementing the goals and their associated activities.

To: Chino Basin Watermaster Stakeholders **From:** Watermaster 2020 OBMP Update Team

Subject: 2020 OBMP Update -- Listening Session #3 Memorandum

Date: May 9, 2019

The objectives of this memorandum are to summarize the information provided by the stakeholders during Listening Session #3 and provide information that will assist the stakeholders in reviewing the work products of Listening Session #3 and preparing for Listening Session #4.

Background

During 1998-2000, the Chino Basin Watermaster (Watermaster) conducted a process to develop the Chino Basin Optimum Basin Management Program (OBMP). The OBMP was developed in a collaborative public process that identified the needs and wants of all stakeholders; described the physical state of the groundwater basin; developed a set of management goals; identified impediments to those goals; described a series of actions that could be taken to remove those impediments and achieve the management goals; developed and executed agreements to implement the OBMP; and certified a programmatic Environmental Impact Report (PEIR) pursuant to CEQA.

By 2019, many of the projects and management programs envisioned in the 2000 OBMP have been implemented, while some have not. The understanding of the hydrology and hydrogeology of the Chino Basin has improved since 2000, and new water-management issues have been identified that necessitate that the OBMP be updated to protect the collective interests of the Chino Basin stakeholders and their water supply reliability. For these reasons, the Watermaster parties are updating the 2000 OBMP (2020 OBMP Update) to set the framework for the next 20 to 30 years of basin-management activities.

The 2020 OBMP Update is being conducted using a collaborative process like that employed for the development of the 2000 OBMP. A description of the development of the 2000 OBMP and the rationale for and process to prepare the 2020 OBMP Update is included in a white paper prepared for the Chino Basin stakeholders: White Paper – 2020 Update to Chino Basin Optimum Basin Management Program (OBMP White Paper). The OBMP White Paper, and all documents relevant to the 2020 OBMP Update, are available on the Watermaster's ftp site.¹

A series of public listening sessions are being held by the Watermaster throughout 2019 to support the 2020 OBMP Update. The purpose of the listening sessions is to obtain information, ideas, and feedback from the Chino Basin stakeholders to define their collective goals, the impediments to achieving the goals, the management actions required to remove the impediments, and an implementation plan for the management actions. Watermaster staff is providing key information prior to and during each listening session to enable the stakeholders to provide their input on each topic discussed. The objective is for the ideas and opinions of every stakeholder to be heard. Participation in the listening sessions is critical to the development of the 2020 OBMP Update.

Watermaster held Listening Session #3 on March 21, 2019. Prior to Listening Session #3, the *Listening Session #2 Memorandum* was distributed which summarized: the feedback received during Listening Session #2, how the feedback will be used for 2020 OBMP Update, and the recommended preparation for Listening Session #3. The PowerPoint presentation given at the meeting is available on the <u>Watermaster's ftp site.</u> 1

¹ https://cbwm.syncedtool.com/shares/folder/9abb162877b999/?folder_id=670

Summary of Listening Session #3

Listening Session #3 was a three-hour workshop broken down into two main agenda topics:

- Discussion and feedback on the observation that the 2020 OBMP Update goals are the same as the 2000 OBMP goals
- Update and refinement of the types of activities that will be considered for inclusion in the 2020
 OBMP Update

2020 OBMP goals

As discussed in the *Listening Session #2 Memorandum*, the stakeholder input provided in Listening Sessions #1 and #2 indicated that the goals defined in the 2000 OBMP are still relevant today. Based on the assessment of stakeholder input, the 2020 OBMP Update Team proposed maintaining the 2000 OBMP goals in the 2020 OBMP Update and drafted a statement of intent for each goal. During Listening Session #3, the 2020 OBMP Update Team gave a presentation to explain how the stakeholder input was used to conclude the goals remain the same and explained that the next step was to obtain feedback on these recommended goals and intents. The goals and intents presented during Listening Session #3 were:

Goal No. 1 - Enhance Basin Water Supplies. The intent of this goal is to increase available water supplies for all the stakeholders that rely on the Chino Basin and to improve supply reliability.

This goal applies to Chino Basin groundwater, to other sources of water available to the OBMP stakeholders, and to the optimized use of Chino Basin storage to regulate the variability of the available water supplies and improve supply reliability.

<u>Goal No. 2 - Protect and Enhance Water Quality.</u> The intent of this goal is to ensure the protection of the long-term beneficial uses of Chino Basin groundwater.

<u>Goal No. 3 - Enhance Management of the Basin.</u> The intent of this goal is to encourage stable, creative, sustainable and fair water resources management for broad mutual benefit to all stakeholders and avoidance of undesirable results.

Goal No. 4 - Equitably Finance the OBMP. The intent of this goal is to identify and use efficient and equitable methods to fund OBMP implementation.

Following the presentation, the participants at Listening Session #3 participated in a live web-supported survey on the goals and their intents. There was a total of five questions on the survey. For each of the four goals, the participants were presented the following question and multiple-choice answers:

Do you think this goal is still relevant?

A) Yes B) Yes, with modifications C) No D) I don't understand this activity

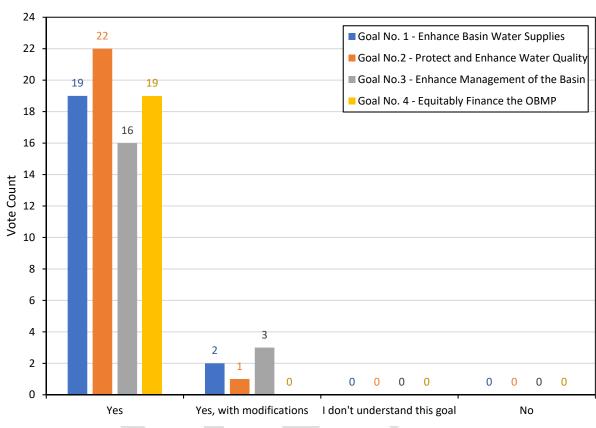
The fifth survey question asked:

Are there more goals that should be added?

A) Yes B) No

Survey Results

The results of the survey for the first four questions are shown in the bar chart below.



Results of Goals Survey -- Do you think this goal is still relevant?

As shown in the chart, all survey respondents indicated that the goals are still relevant today, and some respondents thought that Goals No. 1, 2 and 3 were still relevant but should be modified. The latter respondents were asked to explain their suggested modifications, resulting in a group discussion on the goal, the intent statement, and the respondents' concern. A summary of the discussion for each goal is summarized below:

Goal No. 1 - Enhance Basin Water Supplies. The meeting participants that spoke about potential modifications to Goal No. 1 voiced the following suggestions/concerns/questions:

• The goal could be construed as Watermaster attempting to manage water supplies outside Chino Basin groundwater, and therefore acting outside its purview.

Following explanation by two participants as to the consistency of the Watermaster's role in enhancing water supplies in the context of the Judgment and the 2000 OBMP, Watermaster legal counsel explained that Watermaster is responsible for ensuring that (1) the parties are able to meet their demands using Chino Basin groundwater and (2) sufficient water is available for replenishment if these demands result in overproduction; therefore, it is within Watermaster's purview to enhance water supplies outside Chino Basin groundwater. Another participant indicated that the implementation agreement will identify roles and responsibilities for implementing the OBMP activities and that through this agreement it could/will be made clear that Watermaster is not taking on a role that is beyond its purview.

• Should storage be listed as source of supply in the intent goal? It seems management of storage is a function of Goal No. 3.

There was no discussion about this question. Upon reflection and review of the 2000 OBMP, the OBMP Update Team agreed that storage was best highlighted as part of Goal No. 3 for consistency with the 2000 OBMP.

<u>Goal No. 2 - Protect and Enhance Water Quality.</u> The meeting participants who spoke about potential modifications to Goal No. 2 voiced the following suggestions/concerns/questions:

• Should the word "enhance" be added to the intent statement?

During the discussion, participants who spoke indicated that "enhance" was already explicitly used in the goal statement and it did not need to be added to the intent.

<u>Goal No. 3 - Enhance Management of the Basin.</u> The meeting participants who spoke about potential modifications to Goal No. 3 voiced the following suggestions/concerns/questions:

• The descriptors used in the intent statement, such as "fair" and "broad mutual benefit" were unclear and unnecessary.

During the discussion, the participants who spoke suggested: that words with imprecise meaning should not be used; that keeping the goals broader in scope by removing these qualifiers is the best approach; and that the specificity of "benefits" will be addressed in the activities or implementation plans.

<u>Goal No. 4 - Equitably Finance the OBMP.</u> The meeting participants who spoke about potential modifications to Goal No. 4 voiced the following suggestions/concerns/questions:

• Are the terms "efficient" and "equitable" in the intent statement at odds with each other? What is the definition of efficient?

The OBMP Update Team explained that an example of "efficient" method to fund OBMP implementation is partnering with IEUA to obtain grant funding to implement projects, and that this was done successfully in implementing the 2000 OBMP.

<u>Consideration of Additional OBMP Goals.</u> For the survey question regarding addition of new goals for the 2020 OBMP Update, two out of 19 survey respondents voted "Yes." The meeting participants who spoke offered the following input:

- Should we consider integrating the Sustainable Groundwater Management Act (SGMA) regulations with the 2020 OBMP Update goals?
 - During the discussion, the participants who spoke suggested that Goal No. 3 is encompassing of the SGMA regulations, but that it may be helpful to include language about "maintaining local control" of the groundwater basin in the intent of Goal No. 3.
- Should there be a goal related to regional collaboration?
 - During the discussion, the participants who spoke pointed out that regional collaboration is implied within Goals No. 1 and No. 3, so a separate goal is not needed.
- Participants also provided additional thoughts that should be considered by the stakeholders in the development of the 2020 OBMP Update, but not explicitly written as goals or intents of goals:

- o The OBMP Update activities should ensure Watermaster's engagement on issues related to the Santa Ana River, which is a significant source of supply to the Basin.
- o The participants should strive for collaboration and openness to avoid conflict.

Recommended 2020 OBMP Update goals

Based on the feedback from the goals survey during Listening Session #3, the recommended 2020 OBMP Update goals and intents are:

Goal No. 1 - Enhance Basin Water Supplies. The intent of this goal is to increase the water supplies available for Chino Basin parties and improve water supply reliability. This goal applies to Chino Basin groundwater and all other sources of water available for beneficial use.

<u>Goal No.2 - Protect and Enhance Water Quality.</u> The intent of this goal is to ensure the protection of the long-term beneficial uses of Chino Basin groundwater.

<u>Goal No.3 - Enhance Management of the Basin.</u> The intent of this goal is to encourage sustainable management of the Chino Basin to avoid material physical injury, promote local control, and improve water-supply reliability for the benefit of all Chino Basin parties.

Goal No. 4 - Equitably Finance the OBMP. The intent of this goal is to identify and use efficient and equitable methods to fund OBMP implementation.

2020 OBMP Update activities

During Listening Session #3, the meeting attendees participated in a breakout activity to review and provide feedback on the list of 10 new and revised activities for potential inclusion in the 2020 OBMP Update. The activities are shown in Table 2b, attached. These activities are based on the input provided by breakout groups during Listening Session #2, as documented in the Listening Session #2 memo. The Listening Session #3 participants were divided into six groups and each group was asked to:

- 1. Review a subset of the 10 activities (A through J) and suggest modifications to better address the needs and wants of the Chino Basin stakeholders, if necessary.
- 2. Review a subset of the issues, needs and wants (INWs) of the Chino Basin stakeholders to assess which of the ten activities address each need and want, and if any are not addressed by the activities, to suggest additional activities for consideration in the 2020 OBMP Update.

Table 1 shows the participants' assessment of which activities address each INW. Two new activities were defined by one of the breakout groups:

- K. Develop a management strategy within the Salt and Nutrient Management Plan to ensure ability to comply with dilution requirements for recycled water recharge.
- L. Perform the appropriate amount of monitoring and reporting required for basin management and regulatory compliance.

The 2020 OBMP Update Team compiled the feedback from the breakout session and revised the list of activities for consideration in the 2020 OBMP Update. The revised list of activities was distributed to the Chino Basin stakeholders in the form of a survey to obtain additional feedback. The results of the survey and the complete list of activities is described below.

Follow-up survey on 2020 OBMP activities

The objective of this survey was to obtain feedback on the revised list of activities for consideration in the 2020 OBMP Update. For each activity, the survey asked:

- (1) Do you think this activity should be considered for inclusion in the 2020 OBMP Update?
 - A) Yes B) Yes, with modifications C) No D) I don't understand this activity
- (2) If you answered C or D, please explain

Based on the feedback from the survey as of May 3, 2019, six out of six survey respondents answered "A) Yes" for all activities except Activity F: Develop strategic regulatory-compliance solutions that achieve multiple benefits in managing water quality.

For Activity F, five out of six survey respondents thought that it should be included in the 2020 OBMP Update, and one participant responded that they did not understand the meaning of "strategic regulatory compliance solution." Based on the input provided by the parties, the 2020 OBMP Update Team's understanding of the scope of Activity F is to develop solutions to comply with evolving and more stringent drinking-water standards. Specifically, that the 2020 OBMP Update should explore regional, collaborative solutions that have the potential to address multiple water-quality and water-supply issues.

Based on the feedback from the survey as of May 3, 2019, the recommended list of activities is:

- A. Construct new facilities and improve existing facilities to increase the capacity to store and recharge surface water, particularly in areas of the basin that will promote the long-term balance of recharge and discharge
- B. Develop, implement, and optimize storage-and-recovery programs to increase water-supply reliability, protect or enhance Safe Yield, and improve water quality
- C. Identify and implement regional conveyance and treatment projects/programs to enable all stakeholders to exercise their pumping rights and minimize land subsidence
- D. Maximize the reuse of recycled water produced by IEUA and others
- E. Develop and implement a water-quality management plan to address current and future water-quality issues and protect beneficial uses
- F. Develop strategic regulatory-compliance solutions that achieve multiple benefits in managing water quality
- G. Optimize the use of all sources of water supply by improving the ability to move water across the basin and among stakeholders, prioritizing the use of existing infrastructure
- H. Develop an equitable distribution of costs/benefits of the OBMP Update and include in the OBMP update agreements
- I. Develop regional partnerships to implement the OBMP Update and reduce costs and include in OBMP Update agreement
- J. Continue to identify and pursue low-interest loans and grants or other external funding sources to support the implementation of the OBMP Update. An example of such an effort is the Chino Basin Project
- K. Develop a management strategy within the Salt and Nutrient Management Plan to ensure ability to comply with dilution requirements for recycled water recharge
- L. Perform the appropriate amount of monitoring and reporting required for basin management and regulatory compliance

Nexus between the 2020 OBMP Update goals, their impediments, and the activities recommended for consideration

Thus far through the Listening Session process, the following has been completed:

- Defined the drivers, trends and implications for Basin management that identify the need for the 2020 OBMP Update (see attached Exhibit 1).
- Defined the needs and wants of the Chino Basin stakeholders, categorized by the Basin management issues derived from the drivers and trends analysis (see attached Table 1).
- Defined the goals of the 2020 OBMP Update, which are the same as the goals of the 2000 OBMP (refer to discussion above in this memo).
- Defined a set of activities for consideration in the 2020 OBMP Update that address the common needs and wants of the Chino Basin stakeholders (refer to discussion above in this memo).

There are physical, institutional, and financial impediments to achieving the goals of the 2020 OBMP. The issues, needs, and wants of the stakeholders shown in Table 1 explicitly recognize these impediments to achieving the goals and the stakeholders have identified the activities that could remove these impediments to achieve the goals.

Based on the feedback obtained from Listening Sessions #1 through #3, the 2020 OBMP Update Team drafted an exhibit to show the nexus of all this information. Table 3 lists the goals, the impediments to achieving these goals, the activities to remove the impediments, and the expected outcome or the implications of implementing those activities. Table 3 also shows the nexus of each activity to the Basin management issues defined in Exhibit 1. The statements of impediments and expected outcomes of the activities were developed by the 2020 OBMP Update Team and are based on the feedback obtained from stakeholders over the last three listening sessions.

Next Steps

The next step in the process to develop the 2020 OBMP Update is to (1) define the action plans required to perform the activities and (2) prepare reconnaissance-level engineering cost estimates of the action plans. This information will be documented in a technical memorandum (OBMP Update Technical Memorandum #1 [OBMP TM1]). OBMP TM1 will be circulated for review and subsequently refined and formulated into a recommended implementation plan (OBMP TM2) over a series of listening sessions with the stakeholders. The draft outline of OBMP TM1 and TM2 is attached herein.

Recommended Preparation for Listening Session #4

- Review Table 3 and be prepared to provide feedback, specifically to suggest any changes or additions to the articulation of the impediments and expected outcomes of the 2020 OBMP Update activities. There will be a breakout session during Listening Session #4 to document all the feedback. The intent is to ensure that the feedback from the stakeholders over the last three Listening Sessions has been captured and is complete enough to prepare OBMP TM1.
- Review the draft outline of OBMP TM1/TM2. The 2020 OBMP Update Team will provide an overview of the outline at Listening Session #4 and will provide an example of how the activities will be characterized in OBMP TM1.